

Clallam County Shoreline Master Program Update 2009 - 2012



Presented to Elwha-Morse Management Team

22 April 2010

Happy Earth Day

Clallam County Shoreline Master Program:

In effect for
over 40 years,
with nine
revisions.

CLALLAM COUNTY SHORELINE MASTER PROGRAM

Prepared by The

CLALLAM COUNTY
SHORELINE ADVISORY COMMITTEE

With Assistance from the

CLALLAM COUNTY DEPT. OF COMMUNITY DEVELOPMENT
PLANNING DIVISION

ADOPTED:

By Clallam County Board of Commissioners: June 30, 1976
By Washington State Department of Ecology: August 5, 1976

REVISED:

By Washington State Department of Ecology:
November 16, 1976
August 10, 1979
January 4, 1983
March 27, 1984
January 27, 1986
June 3, 1986
March 1, 1988
October 31, 1989
June 16, 1992

Shoreline Master Program applies:

To all 39 counties and more than 200 cities that have "shorelines of the state" [RCW 90.58.030 (2)] within their jurisdictional boundaries.

Shorelines of the State means:

- All Marine waters;
- Streams greater than 20 cubic second mean annual flow;
- Lakes 20 acres or larger;
- Shorelands - Upland areas extending 200 feet landward from the edge of these waters;

And...



Lake Sutherland, 2007

Shoreline Master Program applies: cont.

...the following areas when they are associated with one of the above:

- Some or all of the 100-year floodplain
- All wetlands within 100-year floodplain
- Wetlands
- River deltas



Morse Creek Mouth, 2006

Significance

- **Help protect water quality for our marine waters, lakes, and stream systems.**
- **Increase protection of lives and property from flood and landslide damage.**
- **Protect critical habitat as well as fish and wildlife.**
- **Promote recreational opportunities and public access in shoreline areas.**



Sol Duc, 2002

Shoreline Master Program Purpose

- Reserve appropriate areas for water-oriented uses
- Promote public access opportunities
- Identify areas appropriate for restoration and preservation
- Help local governments avoid or lessen environmental damage as shoreline areas are developed



Ennis Creek Mouth, 2006

New Key Standards

1. Best Available Science
2. “No Net Loss” of ecological functions
3. Assessment of “reasonably foreseeable” cumulative impacts
4. Restoration Planning



Elwha Fish Survey, 2001

Public Participation

Stakeholders:

Maintain Interested Party Contact List

Media:

Articles; Press Releases; Legal Notices

Regional Forums:

Regular Public Outreach Forums

Designated SMP Email Address:

SMP@co.clallam.wa.us

Designated SMP Website:

Ecology Website: www.ecy.wa.gov/programs/sea/sma/index.html

County Website:

www.clallam.net/RealEstate/html/shoreline_management.htm

Clallam County



Shoreline Master Program Update

PUBLIC PARTICIPATION STRATEGY

March 2010

*Public Participation Opportunities Related to the Update of
Clallam County's Shoreline Master Program.*



Clallam County 3-Year Task Outline and Timeline

2009-2012 Shoreline Master Program Update Grants Clallam County Scope of Work – General Timeline* September 2009

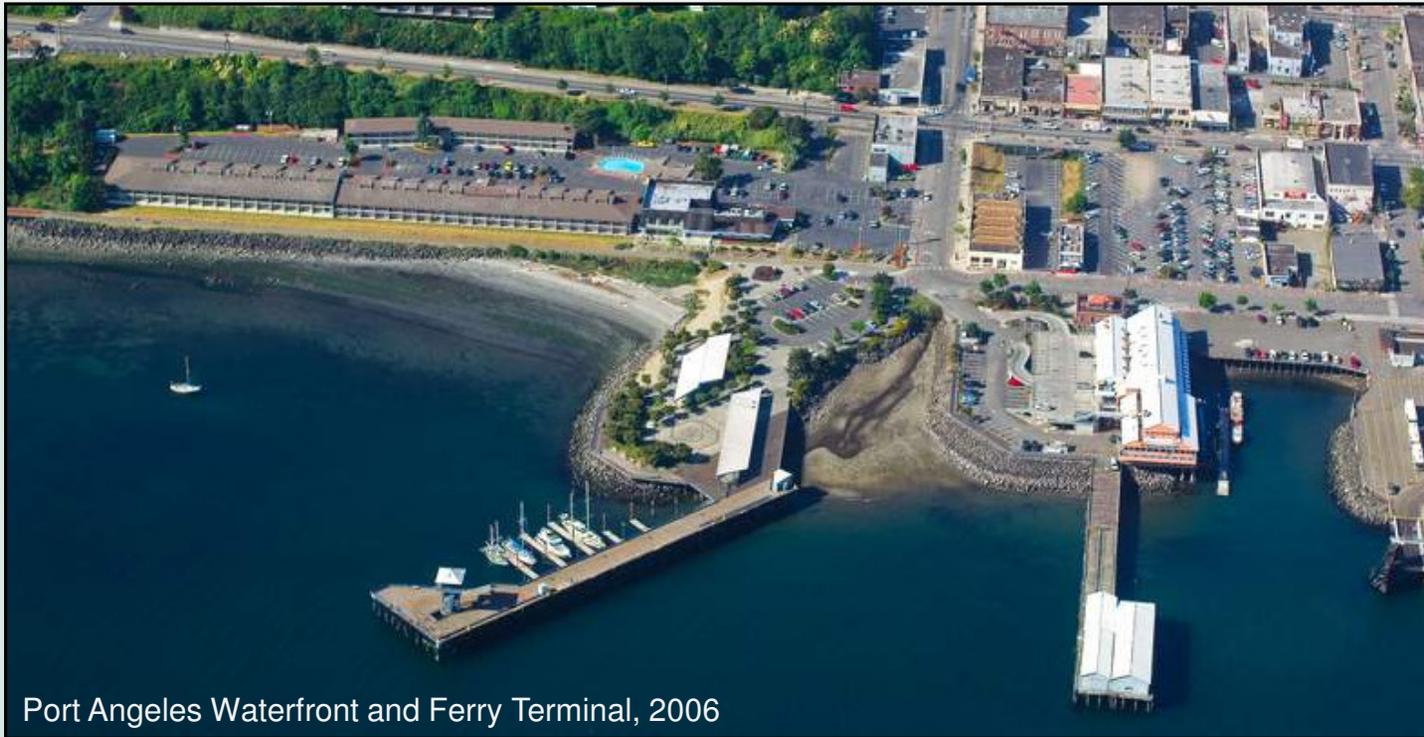
Phases	Description	July – Sept. 2009	Oct. – Dec. 2009	Jan. – Mar. 2010	Apr. – June 2010	July – Sept. 2010	Oct. – Dec. 2010	Jan. – Mar. 2011	Apr. – June 2011	July – Sept. 2011	Oct. – Dec. 2011	Jan. – Mar. 2012	Apr. – June 2012	July – Sept. 2012	Oct. – Dec. 2012
Task 1	Coordination														
Task 2	Project Team Training (e.g., Ecology Coordination Mtgs)														
Task 3	Consultant Services														
Task 4	Phase 2 - Public Participation														
	Public Participation Plan														<i>If Needed</i>
	Regional Shoreline Forums														
Task 5	Phase 3 -Shoreline Inventory and Characterization, Consistency Review, & Restoration Planning														
	Preliminary Shoreline Jurisdiction Map														
	Shoreline Inventory														
	Characterization of Shoreline Ecosystem Processes														
	Preliminary Restoration Planning Report														
	Consistency Review Report														
	Shoreline Inventory and Characterization Report														
Task 6	Phase 4 - Preliminary SMP Elements														
	General Goals & Policies														
	Draft Shoreline Environmental Designations														
	Environment Specific Policies and Regulations														
	Draft Administrative Provisions														
	Integration Strategy Report														
	Preliminary Cumulative Impacts/No Net Loss Analysis														
Task 7	Phase 5 - Final Draft SMP Plan Preparation														
	Restoration Plan														
	Assemble Final Draft SMP														
	Cumulative Impacts/No Net Loss Analysis Report														
Task 8	Phase 6 - Local SMP Adoption Process														
	Complete SEPA Review and Documentation														
	60-day Notice of Intent to Adopt														
	Planning Commission Hearing														
	BOCC Public Hearing														<i>If Needed</i>
	Public Comment Responsiveness Summary														<i>If Needed</i>
	BOCC Final Action														<i>If Needed</i>
	Submit Adopted Draft SMP to Ecology														Upon BOCC Adoption

*For complete details, see 2009-2012 Shoreline Master Program Update Grant, Clallam County Scope of Work, September 2009.

County and Cities SMP Schedule

Port Angeles, Sequim, and Forks have the same SMP update schedule as Clallam County.

All entities are working together to streamline the update process and will sign an Interlocal agreement.



Port Angeles Waterfront and Ferry Terminal, 2006

Advisors and Partners

- Federal
- Tribal
- State
- Counties
- Cities
- Non-governmental Entities
- Watershed Planning
- Groups
- Local/Service Groups



Policy Advisory Group:

Marine Shorelines: Clallam Marine Resources Committee

Freshwater Shorelines: Clallam Workgroup/WRIA 20 Lead Entity

Technical Advisory Group:

Marine Shorelines: Clallam Marine Resources Committee and Lead Entities

Freshwater Shorelines: Lead Entities/Watershed Planning Groups

Next steps in the EMMT planning area:

Summer 2010 -	Visioning
Summer/fall 2010 -	Shoreline inventory and characterization
2010-2011-	Preliminary shoreline designations and goals

Clallam County requests Elwha-Morse Management Team to help develop preliminary technical recommendations for inventory, characterization, designation, and goals.

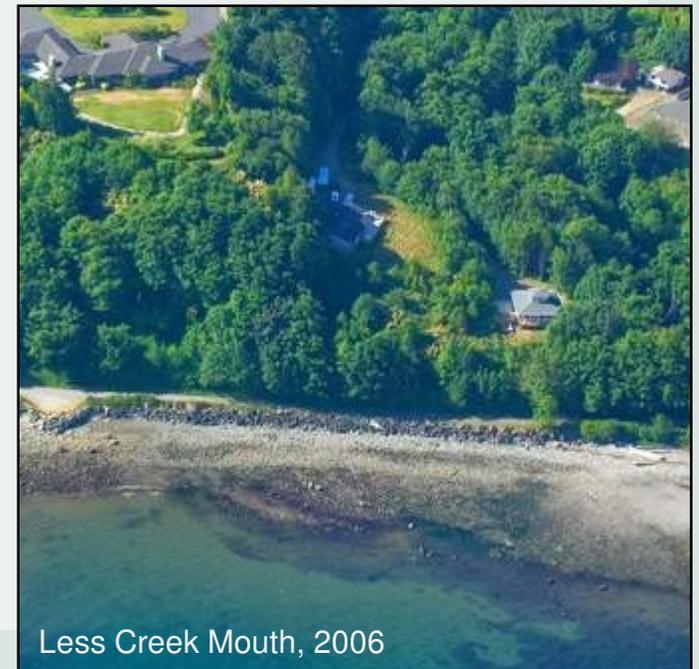


Dry Creek Mouth, 2006

Shoreline Designations

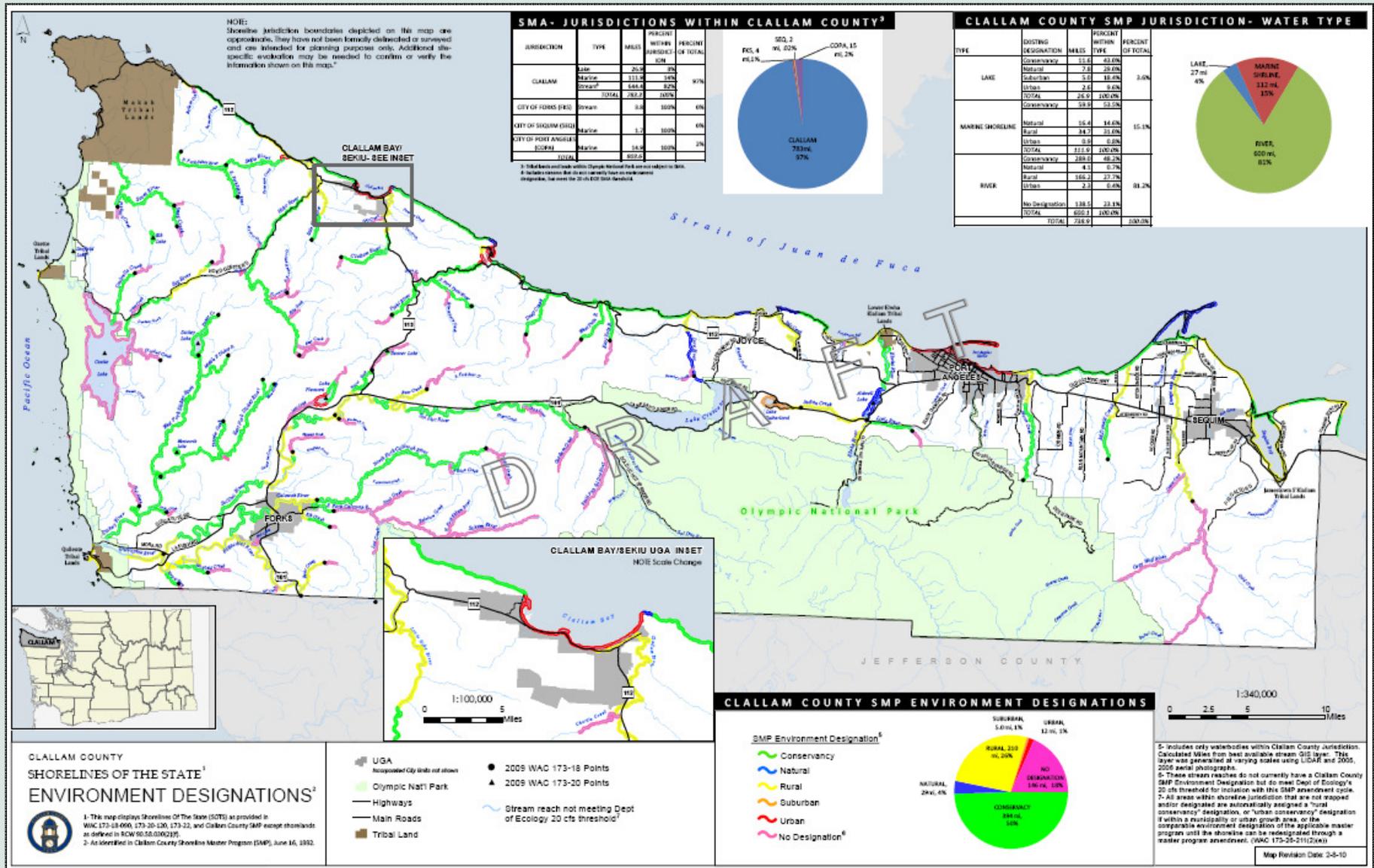
Shall be based on the existing use pattern, the biological and physical character of the shoreline, and the goals and aspirations of the community as expressed through comprehensive plans as well as the criteria in this section.

Each master program's classification system shall be consistent with that described in WAC 173-26-211 (4) and (5) unless the alternative proposed provides equal or better implementation of the act.



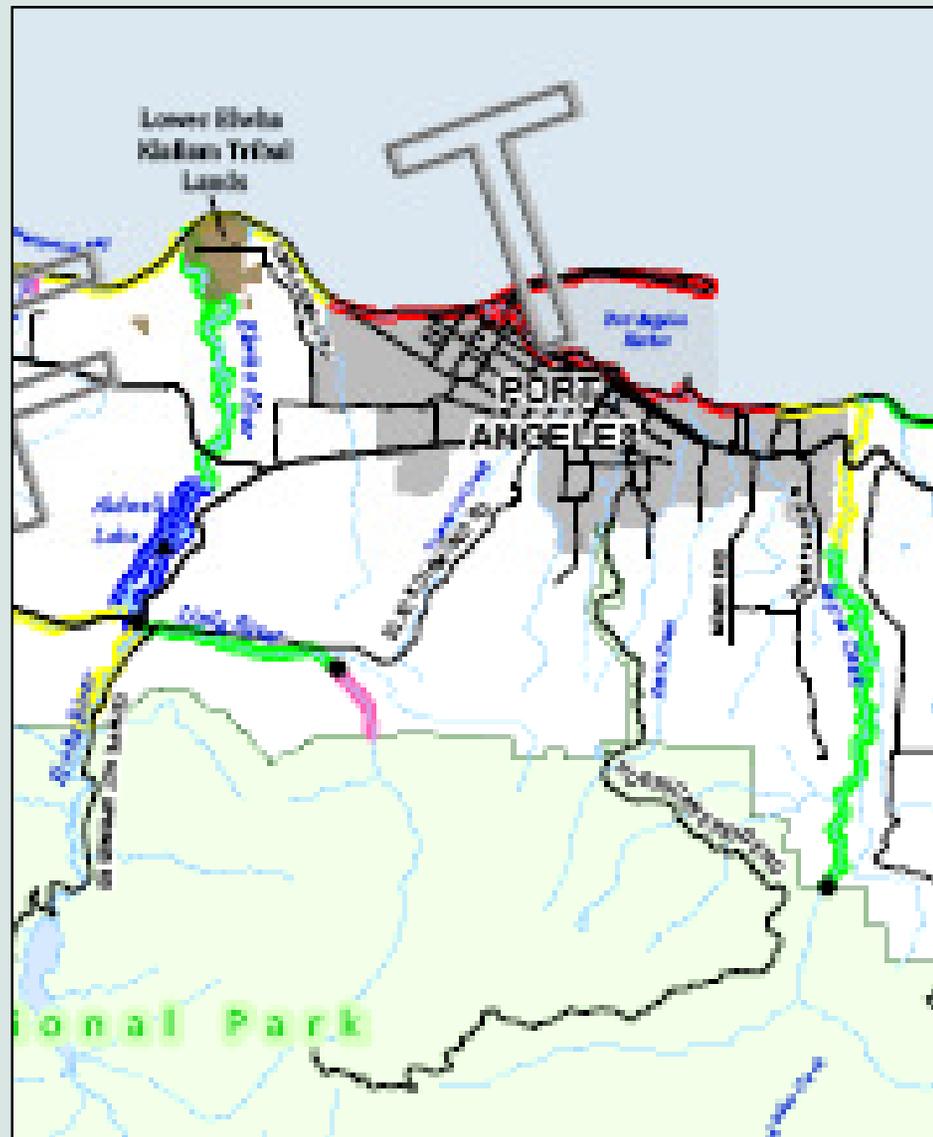
Less Creek Mouth, 2006

Clallam County Shoreline Designations



Shoreline Designations in EMMT Planning Area

- New reaches
- Current designations:
still appropriate?



Clallam SMP Contact List

PROJECT MANAGER:

Steve Gray – sgray@co.clallam.wa.us;
360.417.2520

PROCESS, PROJECT STUDIES, & PRODUCTS:

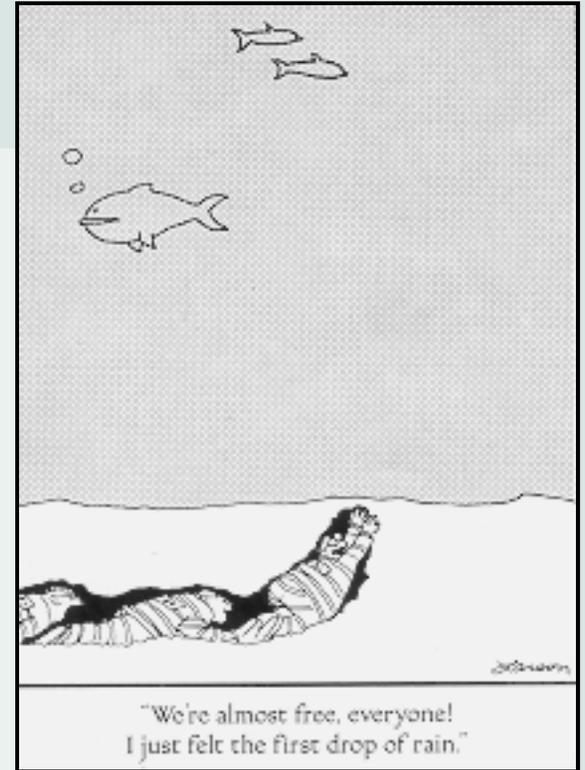
Cathy Lear – clear@co.clallam.wa.us;
360.417.2361

MAPPING:

Chad Theismann – ctheismann@co.clallam.wa.us;
360.417.2239

PUBLIC OUTREACH:

Hannah Merrill – hmerrill@co.clallam.wa.us;
360.417.2563



Thank you



Ediz Hook, 2006

Questions?

Shoreline Master Program Update will:

- Integrate plans that address shoreline issues (flood management plans, critical areas ordinances, watershed plans, Puget Sound Action Agenda, etc.)
- Reduce erosion problems on our streams and beaches
- Increase flood protection
- Safeguard fish and wildlife habitat
- Improve water quality
- Increase water dependent uses and promote public access



A Wealth of Data Sources

WAC 173-26 PART III - GUIDELINES (100 pages of guidelines!)

- [173-26-171](#) Authority, purpose, and effects of guidelines.
- [173-26-176](#) General policy goals of the act and guidelines for shorelines of the state.
- [173-26-181](#) Special policy goals of the act and guidelines for shorelines of statewide significance.
- [173-26-186](#) Governing principles of the guidelines.
- [173-26-191](#) Master program contents.
- [173-26-201](#) Comprehensive process to prepare or amend shoreline master programs.
- [173-26-211](#) Environment designation system.
- [173-26-221](#) General master program provisions.
- [173-26-231](#) Shoreline modifications.
- [173-26-241](#) Shoreline uses.
- [173-26-251](#) Shorelines of statewide significance.



Differences Between GMA and SMA

Growth Management Act:

- Requires the fastest growing counties in the state, and their cities, to formulate plans that align with 14 state goals.
- Founded on a local communities' values and objectives.
- GMA plans are presumed valid when approved by locals.

Shoreline Management Act:

- Applies to cities and counties having "Shorelines of the State."
- Includes Critical Areas within the Shoreline jurisdiction.
- Balances statewide and local interests.
- Approved by local government *and* Ecology.

Ecology 3-Year Task Outline and Timeline

FIGURE 1: SHORELINE MASTER PROGRAM PLANNING PROCESS

7/13/09

SMP UPDATE PROCESS	SPECIFIC PLANNING TASKS	PRODUCTS
Phase 1: Preliminary Shoreline Jurisdiction and Public Participation Plan	Task 1.1: Identify preliminary shoreline jurisdiction - shorelines & shorelands Task 1.2: Develop public participation plan (citizen, technical, Ecology, other stakeholders) Task 1.3: Demonstrate how Phase 1 complies with Guidelines	Product 1.1: Preliminary map of local shorelines & shorelands subject to the SMP Product 1.2: Public participation plan Product 1.3: Documentation in SMP submittal checklist
Phase 2: Shoreline Inventory & Shoreline Analysis & Characterization	Task 2.1: Complete shoreline inventory Task 2.2: Conduct shoreline analysis Task 2.2.1: Characterize ecosystem-wide processes Task 2.2.2: Characterize shoreline functions Task 2.2.3: Conduct shoreline use analysis, analyze public access opportunities Task 2.3: Prepare shoreline inventory and characterization report Task 2.4: Demonstrate how Phase 2 complies with Guidelines	Product 2.1: Draft list of inventory data sources, digital maps of inventory information Product 2.3: Shoreline inventory and characterization report with, map portfolio & GIS data, including: <ul style="list-style-type: none"> • Characterization of ecosystem-wide processes • Characterization of shoreline functions • Identification of potential protection and restoration areas • Shoreline use & public access analyses • Shoreline management recommendations Product 2.4: Documentation in SMP submittal checklist
Phase 3: Shoreline Environment Designation, Policy & Regulation Development; Cumulative Impacts Analysis	Task 3.1: Conduct community visioning process Task 3.2: Develop general goals, policies & regulations Task 3.3: Develop environment designations Task 3.4: Develop shoreline use & modifications policies, regulations & standards Task 3.5: Develop administrative provisions Task 3.6: Prepare preliminary cumulative impacts analysis Task 3.7: Demonstrate how Phase 3 complies with the Guidelines	Product 3.1: Shoreline management strategy Product 3.2-3.5: Complete Draft SMP, including: <ul style="list-style-type: none"> • Draft general goals, policies & regulations • Draft environment designations • Draft shoreline use & modifications policies, regulations & standards • Draft administrative provisions Product 3.6: Preliminary cumulative impacts analysis Product 3.7: Documentation in SMP submittal checklist
Phase 4: Restoration Plan; Revisiting Phase 3 Products as Necessary	Task 4.1: Prepare restoration plan Task 4.2: Revisit environment designations, policies and regulations; finalize jurisdiction maps Task 4.3: Demonstrate how NNL is achieved Task 4.4: Demonstrate how Phase 4 complies with Guidelines	Product 4.1: Restoration plan Product 4.2: Revised SMP, cumulative impacts analysis & jurisdiction maps Product 4.3: No net loss report Product 4.4: Documentation in SMP submittal checklist
Phase 5: Local Approval	Task 5.1: Assemble complete draft SMP and submit to Ecology for informal review Task 5.2: Complete SEPA review, documentation Task 5.3: Provide GMA 60-day notice of intent to adopt Task 5.4: Hold public hearing Task 5.5: Prepare responsiveness summary and respond to public comments Task 5.6: Adopt SMP and submit to Ecology Task 5.7: Demonstrate how Phase 5 complies with Guidelines	Product 5.1: Final draft SMP Product 5.2: SEPA products (checklist, MDNS/EIS; SEPA notice) Product 5.3: Evidence of compliance with GMA notice requirements Product 5.4: Public hearing record Product 5.5: Responsiveness summary Product 5.6: Complete SMP submittal package Product 5.7: Documentation in SMP submittal checklist
Phase 6: State Approval	Task 6.1: Provide public notice & opportunity for comment; respond to comments received Task 6.2: Prepare decision packet including findings & conclusions, transmittal letter, conditions of approval (if any), & responsiveness summary Task 6.3: Work with local government to finalize local adoption	Product 6.1: Responsiveness summary Product 6.2: Decision package submitted to local government Product 6.3: Final SMP adoption incorporating any Ecology conditions of approval; SMP takes effect

Shoreline Master Program Update Process

Non-linear view

